### DISTRICT OF COLUMBIA OFFICE OF ZONING

APPEAL OF

Frederick H. Graefe Trust,

Doris McC.lry, MCC/URY

S. Price Riggs and

**Heather McPhee** 

From the Administrative Decision of:

DCRA Permit Operations Division issuance of

Garage Permit No. G0800014 on 8/6/08

317 Constitution Avenue, NE

Filed: 10/28/08

Case No. 17903

**APPELLANTS' STATEMENT** 

Appellants are four property owners in Square 785: the Frederick H. Graefe Trust, Lot 821; Doris McClory, Lot 0043; Heather McPhee, Lot 843; and S. Price Riggs, Lot 835. The appellant properties are in the immediate vicinity of the building that is the subject of this appeal, which is on Lot 820 in Square 785. Attachment 1. The appellants will present their case through the testimony of appellants and possibly other witnesses with personal knowledge, and through documentary exhibits. A summary of what will be proved follows:

The subject building, the only one on Lot 820, is a 2-story brick building ("Building"). The Building occupies approximately 1654 square feet of the Lot, whose area is approximately 1763 square feet, or approximately 94% of the Lot. The Lot has frontage only on public alleys and is under separate ownership from the three adjacent lots fronting on Constitution Avenue, N.W. (Lots 821, 842 and 843). Attachment 1.

Garage Permit No. G0800014 was issued for work on the Building. Attachment 2. The work -- installation of fences, gates and garage doors -- is in furtherance of the owner's BOARD OF ZONING ADJUSTMENT

District of Columbia

EXHIBIT NO.

**Board of Zoning Adjustment** District of Columbia **CASE NO.17903 EXHIBIT NO.2** 

1

intention to use the Building as a parking garage, as that term is defined in §199, 11 DCMR. The owner, 300 Independence Avenue, LLC ("Independence"), has a mailing address of 301-7<sup>th</sup> Street, S.E. The parking garage is intended for use for commuter or other non-residential parking by persons who neither own nor reside in property within Square 785, with at least some spaces leased on a monthly basis. **Attachment 3**. There are no repair or service facilities in the Building, which will be devoted exclusively or predominately to motor vehicle parking. Independence owns no other property in Block 785.

The parking garage use is the only use of Lot 820 and therefore the principal use of Lot 820. A principal use, by definition, cannot be its own accessory use. §199, 11 DCMR (definition of "Use, accessory"). Hence, the parking garage is not an accessory parking garage in relation to Lot 820, nor is it functionally accessory to any adjacent use by virtue of common ownership of adjacent lots. Nor can the parking garage be an accessory to any use entirely outside Square 785. §2500.1, 11 DCMR. Square 785 is in the CAP/R-4 zone, and the Building is therefore subject to the use restrictions in the CAP/R-4 zone. §1201.2(a), 11 DCMR. In the R-4 zone, and therefore the CAP/R-4 zone, a parking garage is allowed only as an accessory use or accessory building that is incidental to a permitted use. §331.1(b). In addition, Independence does not hold a special exception for a parking garage on Lot 820. The proposed use of the Building as a parking garage that is not an accessory use or special exception is prohibited by the Zoning Regulations.

Permit No. G0800014 is denominated a "Garage Permit," reflecting DCRA awareness that the Permit is intended to facilitate or further the use of the Building as a parking garage. Pursuant to §105.3.1, 12 DCMR, and §3202.1, 11 DCMR, the permit application should have

been rejected because the Building does not comply with the above-described prohibition in the Zoning Regulations on parking garages as a principal use in the CAP/R-4 zone. Instead of facilitating the start or continuation of an illegal use by authorizing the construction of an accessory fence and other improvements, the "Garage Permit" should not have issued. Instead DRCA should have issued an order prohibiting use of the property as a parking garage as a principal use.<sup>1</sup>

Garage Permit No. G080014 required the applicant to construct the fences authorized thereunder "in accordance with all applicable laws and regulations of the District of Columbia." Those regulations include § 3110.3.2, 12 DCMR, which prohibits any fence abutting an alley in a Residential District in excess of 7 feet in height. A fence erected by Independence under the Permit violates the Permit because it is a fence in a Residential District abutting an alley and it exceeds 7 feet in height. Appellants have demanded that DCRA order corrective action to lower the fence to a lawful height, but to date no corrective action has been ordered by DCRA or taken by Independence.

Contemporaneously with this appeal, appellants intend to seek from DCRA a stop work order, enforcement of the prohibition on the use of the Building as a parking garage, and an order to Independence to remove the accessory fence. In the event DCRA fails or refuses to comply with one or more of these requests by the time this matter comes on for hearing, such action is an additional grounds for this appeal.

<sup>&</sup>lt;sup>1</sup> The Permit erroneously lists the property subject to the Permit as Lot 843, even though the applicant stated in its application that the subject property is Lot 820. **Attachment 4**. DCRA may have been misled by the address given by the applicant, "317 Constitution Ave. Rear N.E." or DCRA may have erroneously believed the Building is accessory to the home on Lot 843, owned and occupied by appellant Heather McPhee.

Appellants are aggrieved persons as that term is used in § 3112.2 of 11 DCMR, and D.C. Code § 6-641.07(f) (2001), by virtue of their status as property owners adjacent to or in the immediate vicinity of the Building property. Goto v. BZA, 423 A.2d 917, 921 (D.C. 1980). In addition, the appeal is timely under § 3112.2(a), 11 DCMR, because it is being filed within 60 days of the date appellants had knowledge of the erroneous actions by DCRA or reasonably should have had such knowledge, and the Permit does not involve the construction of any structure to be placed under roof. The fence was erected, and the permit posted on the Building, on September 9, 2008. Immediately thereafter, appellants sought access to the application and accompanying materials from Records Management, DCRA (202-442-4480). These materials were essential to evaluating the lawfulness of the Permit and preparing this Statement, which includes exhibits from that file (Attachments 1, 2 and 4). Despite repeated phone calls and visits to Records Management, the requested materials were not made available to appellants by Records Management until October 15, 2008, at which time the merits of the case were analyzed and the appeal papers prepared with all reasonable dispatch.

> David W. Brown Knopf & Brown

W. Brown



Department of Consumer and Regulatory Affairs
Permit Operations Division Washington DC 20002 Tel. (202) 442 - 4589 Fax (202) Fax (202) 442 - 4862

## **GARAGE PERMIT**

THIS PERMIT MUST ALWAYS BE CONSPICUOUSLY DISPLAYED AT THE ADDRESS OF WORK UNTIL WORK IS COMPLETED AND APPROVED

PERMIT NO. G08000	14		WORK IS COMPLETED AN	ID APPROVED			Date	<sup>≘:</sup> 8/6/2008	12:00:00
Address of Project:				Zipcode:	Zone:	Ward:	Square:	Suffix:	Lot:
317 CONSTITUTION AVE NE					CAP/R	6	0785		0843
Description of Work:					L				
INSTALL FENCE AND GATE TO E EXISTING FENCE AND GATE TO I	ORTH WE	ST CORNDER OF LOT	. REPLACE EXISTING G						
GARAGE DOOR CO. THEERMOCO Permission Is Hereby Granted To:	ORE 194 SE	RIES WITH RAISED P Owner Address:	WET DESIGNAL ?	. Y 1.					
300 Independence Ave., Lic		301 7TH ST.SE WASHINGTON, DC	20002-5913	1) 12 12 12					
Contractors Name:		Jacense Number.	Confractors Address:			PI	ERMIT FEE		
							\$2	76.00	
BZA No:		Type of Work			-	N	o. Garages		
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This permit expires if no construction	is started wit	thin 1 year or if the last i	nspection is over 1 year.					A The Second Sec	1
All construction done according to the	current con	struction codes and zon	ing regulations;					دا	
As a condition precedent to the issuance of this permit, the owner agrees to conform with all conditions set forth herein, and to perform the work authorized hereby in accordance with the approved application and plans on file with the District Government and in accordance with all applicable laws and regulations of the District of Columbia. The District of Columbia has the right to enter upon the property and to inspect all work authorized by this permit and to require any change in construction which may be necessary to ensure compliance with the permit and with all the applicable regulations of the District of Columbia. Work authorized under this Permit must start within one(1) year of the date appearing on this permit or the permit is automatically void. If work is started, any application for partial refund must be made within six months of the date appearing on this permit.									
Director: Linda K. Argo	(Ay	Permit C	ierk: Doris Minor		Expiration	Date:	08/07/200	9	
TO REPORT WASTE, FRAUD OR ABLE FOR CONSTRUCTION INSPECTION TO SCHEDULE INSPECTIONS PLEAS	ISE BY ANY INQUIRIES C	DC GOVERNMENT OFF CALL (202) 442-9557	FICAL, CALL THE DC INSPE	ECTOR GENE	RAL AT 1-6	300-521-163	9		

X-Spam-Flag: NO

X-Envelope-From: FGraefe@graefelaw.com

Subject: FW: Parking

Date: Thu, 25 Sep 2008 11:33:44 -0400

X-MS-Has-Attach: X-MS-TNEF-Correlator: Thread-Topic: Parking

Thread-Index: Ackfl9tF33cXhWoxTJuk6NHG1FBsRwAAC2dA

X-MMR: 0

X-Antivirus: Scanned by F-Prot Antivirus (http://www.f-prot.com)

#### Craig's list

Frederick H. Graefe, Esq. Law Offices of Frederick H. Graefe PLLC 319 Constitution Avenue, NE Washington, D.C. 20002 202.548.0220 (voice) 202.548.0355 (fax) 202.494.6799 (mobile) www.graefelaw.com

From: Katharine Duarte

Sent: Thursday, September 25, 2008 11:32 AM

**To:** Frederick Graefe **Subject:** Parking

# \$250 CAPITOL HILL: PARKING @ CONSTITUTION AVE, NE (317 CONSTITUTION AVE, NE, REAR)

Reply to: hous-852566970@craigslist.org [?]

Date: 2008-09-23, 5:57PM EDT

ONE (1) CAR GARAGE PARKING ONE (1) BLOCK TO SUPREME COURT AVAILABLE FOR OCTOBER 2008 CALL 202 544 6666 E-MAIL STANTONDEVELOPMENT@GMAIL.COM

• Location: 317 CONSTITUTION AVE, NE, REAR

• it's NOT ok to contact this poster with services or other commercial interests

PostingID: 852566970

7118 DC 28 PK 3: 52

ATTACHMENT 3

COVERNMENT OF THE DISTRICT OF COLUMBIA  BLRA-33 (Rev 204) (PRINT IN IN  CLEARANCE TO FILE By Date  (A) ALL APPLIC  1 Address of Proposed Work: 317 CONSTITUTION AS, F  5 Owner of Building or Property  300 INDEPENDENCE AVENUE, LCC	OR CONSTRUCT OR CONSTRUCT OR OF TYPE, DO NOT OR OUT, WHITING OUT, OR O	4589 Fax FION P I WRITE I R OTHERWIT Suite No.  de Zip Co de Zip Co de Zip Co	ND REGULA 202-442-4862 ERMITS ON IN SHADED ARE ISEALTERING ANY PLETE ITE  2. Lot  4. E. Lot  6. C. E. Loc  code)	PRIVATAS OR ON ENTERGO IN	Date:  AFFAIRS  TE PROPERT PAGE 4)  FORMATION WILL  THRU 27  Quare 4. App  7. Phone  20.2 \$0.10. Phone	VOID THUS.	By:    Receipt No:				
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16 Proposed Use(s) of Building or Property  GARZAGE		Sto	op No of ories of Bldg	Dw C	op. No of celling Units	Ву:	Date:				
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23. Is the area of disturbed earth more than 50 sq. ft?  Yes, answer q. 24-25  No, SKIP q. 24-25	Control Methods		Offsite Dr	sq. ft	O COMME						

Complete Section B if the proposed work is new building, addition or alteration. (Page 2) Complete Section C if the proposed work is razing a building. (Page 2)
Complete Section D if the proposed work is a retaining wall. (Page 2)
Complete Section E if the proposed work is a fence. (Page 3) Complete Section F if the proposed work is a shed/garage. (Page 3) Complete Section G if the proposed work is an awaing. (Page 3) Complete Section H if the proposed work is a sign. (Page 3)

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32. Engineer's Name:	gineer's Name: 33. D.C. Lie. No.: 3				Engineer's Address: (include Zip Code)								Phone	
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(C) RAZING A BUILDING (COMPLETE ITEMS 61 THRU 83)  61. Raze Contractor's Name: 62. Contractor's Address: (include Zip Code) 63. Phone:														
64. Insurance Company		65. Policy or Cert.	Number	r 66	Expir	ation Da	ate	67. R	aze Met	thod				
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	(E) FENC	E (COMPI	ETE ITE	MS 94	4 THRU			l not obstruct D.C. Zoning l			- Manager		
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☐ Yes, answer q. 126-132 ☐ Inc. ☐ No. SKIP q. 126-132 ☐ Fic.				Type: 127. Power candes. ourescVA			128. Electrical Contractor  License Number:						
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A. OWNER: permits) is Columbia.	I hereby certify that issued, the construction	t I am the owner ction will confort	n to the D.C. Co	onstruction	n Codes, the	Zoning Regi	ulations, an	d other applica	able laws an	d regulations	of the Distr	ict of	
Signature of Ow	mortally som	en Koe	upp		Addre	ss. <u>301-</u>	チバレン	SESE	HUDG	Da	ite <u> </u>	<u>8</u>	
my knowle	I hereby certify that edge. The owner ha applicable laws and	is assured me that	rity of the owner t if a permit (or	r to make permits) i	this applicati	on. I declar	e that the a	pplication and	plans are co	omplete and co	orrect to the	best of	
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## **Environmental Intake Form**

	Owner & Contact Informa	je jie my	36, pt. 15	ge	THE PARTY OF THE P			
Complete address of proposed work								
Square Suffix (if any)		n date (4	numb	ers f	or year)			
07-85 1717	081210	06	2					
Number Ext Official street name		<del></del>			Quadrant Unit/Suite			
317 CONS	AHOITUTIT	V E/		٤.,	A R NIE			
Project name	Filed Job Application number (if applicable)	Project De			1/30			
					EXISTINGUARAGE			
6. Owner	7. Complete mailing address (Include zip) 301 - 7th STIZETSE	8. Phone			9. Email, if you prefer e-notice			
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AUENUE, LLC		44 6666						
10. Agent for owner, if applicable	11. Complete mailing address (include zip)	12. Phone	<del>)</del>		13. Email, if you prefer e-notice			
	Project Scope			X.Y	7 th			
	It that this project involves.) thin R-1 through R-5-A zoning districts?		No Y	res	If You Answer "Yes"			
	not built in conjunction with 2 or more units?	,		+				
3. Is this project an accessory structure, s	such as a garage, patio, pool, or fence?			囚	286			
	n with no building use or capacity change?	0.4504	_S	П				
<ol><li>Is this project in an Economic Developed et seq (DC Law 7-177)?</li></ol>		Skip to the signature line.						
<ol><li>Is this project in the Central Employme</li></ol>	区	П						
7. Does the project involve <i>only</i> operation	-	П	and the second					
structures, facilities, mechanical equipment, or topographical features, with negligible or								
8. Does the owner of this site own adjacent or abutting property?								
9. Do you plan to develop adjacent/abutting property in next 3 years?  Attach a site plan. If there is no plan								
<ol> <li>Do you plan more development that re years?</li> </ol>	quires permit(s) on any site in this square in	next 3			attach a written explanation			
11. Is this project a solid waste facility?								
12. Have you prepared an Environmental Impact Statement (EIS) or a functional equivalent, as required by the National Environmental Policy Act of 1969 (NEPA)?								
<ol> <li>Are you claiming an exemption, other submit an Environmental Screening Formula</li> </ol>	ement to			Attach an explanation; cite relevant section of regulations.				
14. Is the total project cost more than \$1.5 construction?	1 million, including site preparation and				If you're not claiming an exemption, attach an EISF.			
15. For projects with a total cost of \$1.51	The state of the s							
Contains threatened or endangere								
ls within 100 feet of a pond, stream	n, rake, spring, or wetiand. forous or other air pollutarits (from any sourc	æ						
including VOCs).		·			If you check any item, attach EISF or			
Project produce, use, or dispose o 7299.	f hazardous substances, as defined in 20 D0	CMR			equivalent.			
Will be built on land where the wat	er table depth is less than 3 feet.							
Will require blasting.	•							
Will generate medical, infectious, r								
	on are true and complete to the best of my kn ise statements on this application is punishab							
Coth Office Your		are by GHI	THE REAL	haii				
	ure of Owner/Authorized Agent		الديستي		<u> </u>			
	OFFICIAL USE ONLY							
Environmental Impact Screening Form Requi					<b>.</b>			
Yes. Referred to EIS Coordinator					Date			
NOTE: Building permit approval is not the same as approval of an action or entire project under the Environmental Policy Act of 1989. If you build on the same, adjacent, or abutting property, or expand on work covered by this Environmental Intake Form within 3 years, you may be required to file an EISF for the whole project, including the part covered by this application and permit approval. If the action violates any federal								
or DC environmental laws, an EISF can be	any DC government office or official of	all the i	nene	cto	r Canaral: 1.800.521.1639			